

**UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF CALIFORNIA**

CHARLES D. VILLACRES,
Petitioner,
v.
K. M. POWERS,
Respondent.

) 1:05-cv-00356-LJO-TAG HC
)
) ORDER GRANTING PETITIONER'S
) MOTIONS TO FILE SUPPLEMENTAL BRIEF
) (Docs. 5 & 11); ORDER DIRECTING THAT
) SUPPLEMENTAL BRIEF BE FILED WITHIN
) THIRTY DAYS
)
) ORDER DENYING AS MOOT PETITIONER'S
) MOTION OF INQUIRY (Doc. 8)

FINDINGS AND RECOMMENDATIONS TO
DENY PETITIONER'S MOTION FOR
INJUNCTIVE AND DECLARATORY RELIEF
(Doc. 7); ORDER REQUIRING OBJECTIONS
TO BE FILED WITHIN TWENTY DAYS

Petitioner is a state prisoner proceeding pro se with a petition for writ of habeas corpus pursuant to 28 U.S.C. § 2254.

Petitioner filed his original federal petition in the United States District Court for the Central District of California, and on March 16, 2005, the matter was transferred to this Court. (Doc. 1). On August 31, 2006, Petitioner filed an ex parte motion for Court permission to submit a supplementary brief in support of his petition. (Doc. 5). November 29, 2006, Petitioner filed the instant motion to ask Court permission to add a supplemental brief to his petition. (Doc. 6). It appears from this motion, in which Petitioner cites state appellate decisions subsequent to the denial of his parole in 2002 that purportedly favor Petitioner, that Petitioner wishes to make more complete legal arguments regarding the claims in his petition. On December 7, 2007, Petitioner filed a motion of inquiry in which he seeks a ruling on his motion to file the supplemental brief.

1 (Doc. 8). On May 24, 2007, Petitioner filed yet another motion requesting permission to submit
2 a supplemental brief in which Petitioner requests leave to file a supplemental brief based on "The
3 Nature of the Crime." (Doc. 11, p. 3).

4 In an unrelated matter, on October 19, 2006, Petitioner filed an ex parte motion for
5 injunctive and declaratory relief requesting that the Court issue an order to prevent Petitioner
6 from being transferred to another prison facility by the California Department of Corrections and
7 Rehabilitation. (Doc. 7). Petitioner contends that such a transfer is based on "faulty medical
8 concerns as well as prejudicial retaliation" and that it would "impact Petitioner's private attorney
9 from conferring with him for an upcoming Parole Consideration Hearing on or about 2-9-07."

10 **A. Motions to Supplement the Petition.**

11 A petitioner may amend a petition for writ of habeas corpus once "as a matter of course,"
12 and without leave of Court, before a response has been filed under Federal Rule of Civil
13 Procedure 15(a), as applied to habeas corpus actions pursuant to 28 U.S.C. § 2242 and Rule 11 of
14 the Rules Governing Section 2254 Cases. Calderon v. United States District Court (Thomas),
15 144 F.3d 618, 620 (9th Cir. 1998); Bonin v. Calderon, 59 F.3d 815, 845 (9th Cir. 1995). Leave
16 of Court is required for all other amendments. Rule Civ. P. 15(a).

17 In deciding whether to allow an amendment, the Court may consider "bad faith, undue
18 delay, prejudice to the opposing party, futility of the amendment, and whether the party has
19 previously amended his pleadings." Bonin, 59 F.3d at 844-45 (applying Rule 15(a) in a habeas
20 case).

21 Here, no responsive pleading has been filed. Accordingly, Petitioner may file an
22 amended petition without leave of Court. However, it appears that Petitioner does not wish to
23 file an amended petition per se; rather, he appears to be asking simply to supplement the petition
24 already on file with the Court by submitting additional factual and legal arguments in support
25 thereof.

26 This is the first such request by Petitioner. Since Respondent has not made an appearance
27 in the case nor filed a responsive pleading, the Court perceives no prejudice to any party in
28 granting said motion. Moreover, nothing in the record suggests that Petitioner's motion is being

1 made in bad faith or for the purpose of delay. Accordingly, the Court will permit Petitioner to
2 file a supplemental brief in support of his petition within thirty days of the date of service of this
3 order. Accordingly, Petitioner's motion of inquiry urging the Court to grant the motion to
4 supplement is rendered moot.

5 **B. Injunctive and Declaratory Relief.**

6 Petitioner requests injunctive and declaratory relief from the Court in the form of an order
7 prohibiting the California Department of Corrections and Rehabilitation from transferring
8 Petitioner from his present facility. The Court recommends that this motion be denied.

9 1. The Requirements For Injunctive Relief Have Not Been Satisfied.

10 The purpose of a preliminary injunction is to preserve the status quo if the balance of
11 equities so heavily favors the moving party that justice requires the Court to intervene to secure
12 the positions until the merits of the action are ultimately determined. University of Texas v.
13 Camenisch, 451 U.S. 390, 395 (1981). The general legal principles applicable to a request for
14 preliminary injunctive relief are well established. To prevail, the moving party must show either
15 (1) a combination of probable success on the merits and the possibility of irreparable injury, or
16 (2) the existence of serious questions going to the merits, the balance of hardships tipping sharply
17 in the moving party's favor, and at least a fair chance of success on the merits. Owner Operator
18 Indep. Drivers Ass'n., Inc. v. Swift Transp. Co., Inc., 367 F.3d 1108, 1111 (9th Cir. 2004).
19 These two formulations represent two points on a sliding scale, on which the required degree of
20 irreparable injury increases as the probability of success decreases. Id.; Oakland Tribune, Inc. v.
21 Chronicle Publishing Company, Inc., 762 F.2d 1374, 1376 (9th Cir. 1985). "Under any
22 formulation of the test, plaintiff must demonstrate that there exists a significant threat of
23 irreparable injury." Oakland Tribune, Inc., 762 F.2d at 1376. In the absence of a significant
24 showing of irreparability, the court need not reach the issue of likelihood of success on the
25 merits. Id. Here, Petitioner has failed to show irreparable harm.

26 Although Petitioner contends that his ability to consult with his lawyer will be prejudiced
27 by transfer to another institution, his generalized allegation, without more, fails to demonstrate
28 actual injury, as required by Lewis v. Casey, 518 U.S. 343 (1996). First, Petitioner's concerns

1 are, at present, purely hypothetical. Although Petitioner implied that the transfer was imminent
2 when he filed his motion on October 19, 2006, it appears that he is still at the same prison facility
3 some ten months later and that no transfer has occurred. From this record, the Court cannot
4 determine that a transfer actually will occur, or even that such a transfer is likely in the future.
5 Accordingly, the harm Petitioner alleges is entirely speculative and contingent at the present
6 time.

7 Moreover, Petitioner has not established that a transfer would be anything more than
8 inconvenient for his attorney. Certainly, he has not established to the Court's satisfaction that the
9 attorney-client relationship would be adversely affected or that Petitioner's representation in this
10 case would suffer as a result of a geographic distance from his attorney.

11 Thus, because Petitioner has not made an adequate showing that he has suffered or is in
12 imminent danger of suffering irreparable injury, the Court must recommend that injunctive relief
13 be denied. Oakland Tribune, Inc., 762 F.2d at 1376.

14 2. The Court Lacks Habeas Jurisdiction To Consider Conditions of Confinement.

15 Even were the foregoing not the case, the Court also lacks jurisdiction, within the
16 framework of a habeas corpus proceeding, to grant the relief Petitioner requests. A federal court
17 is a court of limited jurisdiction. As a threshold and preliminary matter, the Court must have
18 before it for consideration a "case" or "controversy." Flast v. Cohen, 392 U.S. 83, 88 (1968).
19 Absent such a case or controversy, the Court has no power to hear the matter. Rivera v.
20 Freeman, 469 F.2d 1159, 1162-1163 (9th Cir. 1972).

21 The Court's habeas jurisdiction was invoked and is delimited by the amended habeas
22 corpus petition challenging Respondent's denial of parole for Petitioner at his 2002 parole
23 hearing. Thus, the "case" or "controversy" over which this Court now has habeas jurisdiction is
24 framed by the allegations in that petition. None of those claims, however, relates in any fashion
25 to the location of Petitioner's incarceration within the California Department of Corrections.
26 Since the amended petition does not contain allegations raising issues similar to those presented
27 in Petitioner's motion, there is no controversy present with respect to the issues in Petitioner's
28 motion to which the Court's habeas jurisdiction would extend. Nor would the issuance of the

1 order sought by Petitioner in his motion provide relief as to any of the claims contained in his
2 petition. Accordingly, the Court lacks jurisdiction to issue such an order.

3 Petitioner's concerns are more properly addressed in a claim raised pursuant to 42 U.S.C.
4 § 1983. A habeas corpus action is the proper mechanism for a prisoner to challenge the fact or
5 duration of his confinement. Badea v. Cox, 931 F.2d 573, 574 (9th Cir. 1991); Tucker v.
6 Carlson, 925 F.2d 330, 332 (9th Cir. 1991); Crawford v. Bell, 599 F.2d 890, 891-892 (9th Cir.
7 1979); Advisory Committee Notes to Rule 1 of the Rules Governing Section 2254 Cases. In
8 contrast, a civil rights action pursuant to 42 U.S.C. § 1983, where the defendants are state actors,
9 or an action pursuant to Bivens v. Six Unknown Federal Narcotics Agents, 403 U.S. 388 (1971),
10 where the defendants are federal actors, is the proper method for a prisoner to seek monetary or
11 injunctive relief based on a challenge to the conditions of that confinement. See McCarthy v.
12 Bronson, 500 U.S. 136, 141-142 (1991); Preiser v. Rodriguez, 411 U.S. 475, 499 (1973); Badea,
13 931 F.2d at 574; Tucker, 925 F.2d at 332.

14 By his motion, Petitioner seeks injunctive relief with respect to a condition of
15 confinement, i.e., his place of incarceration; the motion does not seek release based on a
16 challenge to the fact or duration of confinement or a denial of parole. Thus, the appropriate
17 vehicle for such a claim is an action pursuant to 42 U.S.C. § 1983.

18 **ORDER**

19 Accordingly, IT IS HEREBY ORDERED as follows:

20 1. Petitioner's motions to file a supplemental brief in support of his petition for writ of
21 habeas corpus (Docs. 5 & 11), are GRANTED. Petitioner has thirty days from the date of
22 service of this Order within which to file his supplemental brief in support of the petition;
23 and,

24 2. Petitioner's motion of inquiry of case disposition (Doc. 8), is DENIED as MOOT.

25
26 **RECOMMENDATIONS**

27 Based on the foregoing, it is HEREBY RECOMMENDED that Petitioner's motion for
28 injunctive and declaratory relief (Doc. 7), be DENIED.

These Findings and Recommendations are submitted to the United States District Judge assigned to the case, pursuant to the provisions of Title 28 U.S.C. § 636(b)(1). Within twenty (20) days after being served with these Findings and Recommendations, the parties may file written objections with the court. The document should be captioned "Objections to Magistrate Judge's Findings and Recommendations." The parties are advised that failure to file objections within the specified time may waive the right to appeal the District Court's order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

IT IS SO ORDERED.